

1 HB53  
2 216020-1  
3 By Representative Hall  
4 RFD: Constitution, Campaigns and Elections  
5 First Read: 11-JAN-22  
6 PFD: 01/06/2022

8 SYNOPSIS: Under existing law, an individual who has  
9 lost his or her right to vote based upon a past  
10 criminal conviction may apply to the Board of  
11 Pardons and Paroles for a Certificate of  
12 Eligibility to Register to Vote under certain  
13 circumstances, including payment of all fines,  
14 court costs, fees, and victim restitution as  
15 ordered by the sentencing court and completion of  
16 probation or parole and release from compliance by  
17 the court or Board of Pardons and Paroles.

18 This bill would eliminate the application  
19 requirement and require the Board of Pardons and  
20 Paroles to determine whether an individual may  
21 receive a Certificate of Eligibility to Register to  
22 Vote if the individual has lost his or her right to  
23 vote by reason of conviction in a state or federal  
24 court and has been pardoned or released from  
25 incarceration or period of probation or parole.

26 This bill would allow an indigent individual  
27 to have his or her voting rights restored if he or

1 she is in compliance with an approved payment plan  
2 for the payment of fines, court costs, and fees or  
3 an approved community service plan either in  
4 conjunction with a payment plan or in lieu of a  
5 payment plan for the payment of fines, court costs,  
6 and fees.

7  
8 A BILL  
9 TO BE ENTITLED  
10 AN ACT

11  
12 Relating to voting rights; to amend Sections  
13 15-22-36.1 and 17-3-31, Code of Alabama 1975; to require the  
14 Board of Pardons and Paroles to determine whether an  
15 individual may receive a Certificate of Eligibility to  
16 Register to Vote if the individual has lost his or her right  
17 to vote by reason of conviction in a state or federal court  
18 and has been pardoned or released from incarceration or period  
19 of probation or parole; and to allow an indigent individual to  
20 have his or her voting rights restored if he or she is in  
21 compliance with an approved payment plan for the payment of  
22 fines, court costs, and fees or an approved community service  
23 plan either in conjunction with a payment plan or in lieu of a  
24 payment plan for the payment of fines, court costs, and fees.  
25 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

26 Section 1. Sections 15-22-36.1 and 17-3-31, Code of  
27 Alabama 1975, are amended to read as follows:

1                   "§15-22-36.1.

2                   "~~(a) Any other provision of law notwithstanding~~  
3 Except as provided in subsection (g), any person individual,  
4 regardless of the date of his or her sentence, ~~may apply to~~  
5 ~~the Board of Pardons and Paroles for a Certificate of~~  
6 Eligibility to Register to Vote shall have his or her right to  
7 vote restored if all of the following requirements are met:

8                   "(1) The person individual has lost his or her right  
9 to vote by reason of conviction in a state or federal court in  
10 any case ~~except those listed in subsection (g).~~

11                   "~~(2) The person has no criminal felony charges~~  
12 ~~pending against him or her in any state or federal court.~~

13                   "~~(3)~~ (2) The person individual has paid all ~~finer,~~  
14 ~~court costs, fees, and~~ victim restitution ordered by the  
15 sentencing court at the time of sentencing on disqualifying  
16 cases.

17                   "(3) Either of the following:

18                   "a. The individual has paid all fines, court costs,  
19 and fees.

20                   "b. For a period of not less than one year, the  
21 individual has made all payments on fines, court costs, and  
22 fees pursuant to an approved payment plan or complied with an  
23 approved community service plan pursuant to Section 2 of the  
24 act adding this amendatory language.

25                   "(4) Any of the following are true:

26                   "a. The person individual has been released upon  
27 completion of sentence.

1            "b. The ~~person~~ individual has been pardoned.

2            "c. The ~~person~~ individual has successfully completed  
3 probation or parole and has been released from compliance by  
4 the ordering entity.

5            "(b) The Certificate of Eligibility to Register to  
6 Vote shall be granted upon a determination that all of the  
7 requirements in subsection (a) are fulfilled.

8            "~~(c) Upon receipt of an application under this~~  
9 ~~section~~ When an individual, who has lost his or her right to  
10 vote by reason of conviction in a state or federal court in  
11 any case except those listed in subsection (g), has satisfied  
12 one of the criteria set forth in subdivision (a) (3), the Board  
13 of Pardons and Paroles shall conduct a review to determine the  
14 individual's eligibility to receive a Certificate of  
15 Eligibility to Register to Vote ~~investigation of the request~~  
16 ~~shall be assigned forthwith to an officer of the state Board~~  
17 ~~of Pardons and Paroles. The~~ An assigned officer of the board  
18 shall verify, through court records, records of the board, and  
19 records of the Department of Corrections, that the applicant  
20 individual has met the qualifications set out in subsection  
21 (a). Within ~~30~~ 14 calendar days of the initial ~~application for~~  
22 ~~a Certificate of Eligibility to Register to Vote~~ review, the  
23 officer shall draft a report of his or her findings including  
24 a statement as to whether the ~~applicant~~ individual has  
25 successfully ~~completed his or her sentence and has~~ complied  
26 with all the eligibility requirements provided in subsection  
27 (a).

1           "(d) After completing the ~~investigation~~ review set  
2 out in subsection (c), the officer shall submit his or her  
3 report of investigation to the Executive Director of the Board  
4 of Pardons and Paroles.

5           "(e) If the report created pursuant to subsection  
6 (c) states that the ~~applicant~~ individual has met all of the  
7 eligibility criteria set forth in subsection (a), and the  
8 executive director or his or her designee attests that the  
9 report has been submitted properly and accurately, the Board  
10 of Pardons and Paroles shall issue a Certificate of  
11 Eligibility to Register to Vote to the ~~applicant~~ individual  
12 within 14 calendar days of receipt of the report by the  
13 executive director.

14           "(f) If the report created pursuant to subsection  
15 (c) states that the ~~applicant~~ individual has not met all of  
16 the eligibility criteria set forth in subsection (a), and the  
17 executive director or his or her designee attests that the  
18 report has been submitted properly and accurately, the Board  
19 of Pardons and Paroles shall not issue a Certificate of  
20 Eligibility to Register to Vote and shall notify the ~~applicant~~  
21 individual of the decision and reason or reasons for the  
22 decision within 14 calendar days of receipt of the report by  
23 the executive director. The ~~applicant~~ individual, upon  
24 completion of the eligibility requirement in subsection (a)  
25 for restoration of his or her rights, may ~~submit a new~~  
26 ~~application~~ request a new review at any time if he or she has  
27 met the certification criteria.

1           "~~A person~~ An individual who has lost his or her  
2 right to vote by reason of conviction in a state or federal  
3 court for any of the following ~~will~~ is not ~~be~~ eligible to  
4 ~~apply for~~ receive a Certificate of Eligibility to Register to  
5 Vote under this section: Impeachment, murder, rape in any  
6 degree, sodomy in any degree, sexual abuse in any degree,  
7 incest, sexual torture, enticing a child to enter a vehicle  
8 for immoral purposes, soliciting a child by computer,  
9 production of obscene matter involving a minor, production of  
10 obscene matter, parents or guardians permitting children to  
11 engage in obscene matter, possession of obscene matter,  
12 possession with intent to distribute child pornography, or  
13 treason.

14           "(h) This section shall not affect the right of any  
15 ~~person~~ individual to apply to the board for a pardon with  
16 restoration of voting rights pursuant to Section 15-22-36.

17           "(i) Each state or county correctional facility,  
18 prison, or jail shall post materials to be prepared by the  
19 Secretary of State and the Board of Pardons and Paroles  
20 notifying incarcerated individuals of the requirements and  
21 procedures for having one's voting rights restored.

22           "No later than September 1, 2023, the Board of  
23 Pardons and Paroles and the Secretary of State shall develop  
24 and make available on each agency's website a form with  
25 instructions for any individual who became eligible to receive  
26 a Certificate of Eligibility to Register to Vote prior to the  
27 effective date of the act adding this amendatory language to

1 submit to the Board of Pardons and Paroles for review pursuant  
2 to the procedures set forth in subsections (c) through (f).

3 "(k) The Board of Pardons and Paroles shall notify  
4 the Secretary of State when an individual who has lost his or  
5 her right to vote of the date upon which the individual  
6 received a Certificate of Eligibility to Register to Vote.  
7 Upon receipt of notification from the Board of Pardons and  
8 Paroles, the Secretary of State shall notify the individual  
9 and the board of registrars of the county of the individual's  
10 residence of the date upon which the individual received a  
11 Certificate of Eligibility to Register to Vote.

12 "§17-3-31.

13 "Any ~~person~~ individual who is disqualified by reason  
14 of conviction of any of the offenses mentioned in Article VIII  
15 of the Constitution of Alabama of 1901, except treason and  
16 impeachment, whether the conviction was had in a state or  
17 federal court, and who has been pardoned, may be restored to  
18 citizenship with the right to vote by the State Board of  
19 Pardons and Paroles when specifically expressed in the pardon.  
20 If otherwise qualified, ~~such person~~ the individual shall be  
21 permitted to register or reregister as an elector upon  
22 submission of a copy of the pardon document to the board of  
23 registrars of the county of his or her residence. In addition,  
24 any ~~person~~ individual who has ~~been granted a Certificate of~~  
25 ~~Eligibility to Register to Vote by the Board of Pardons and~~  
26 ~~Paroles~~ complied with all of the eligibility requirements  
27 pursuant to Section 15-22-36.1, shall be permitted to register



1 or reregister as an elector ~~upon submission of a copy of the~~  
2 ~~certificate to the board of registrars of the county of his or~~  
3 ~~her residence."~~

4 Section 2. (a) As used in this section, the  
5 following terms have the following meanings:

6 (1) BOARD. The Board of Pardons and Paroles.

7 (2) COMMUNITY SERVICE PLAN. A plan designed by the  
8 board, through the community service program, for an indigent  
9 individual to offset the payment of fines, court costs, and  
10 fees.

11 (3) COMMUNITY SERVICE PROGRAM. A program established  
12 by the board pursuant to subsection (b).

13 (4) PAYMENT PLAN. A schedule of payments that shall  
14 be interest free and approved by the board for the payment of  
15 fines, court costs, and fees.

16 (b) The board shall establish a community service  
17 program in order to develop options and requirements for  
18 individuals who are indigent to engage in community service  
19 either in conjunction with or in lieu of a payment plan for  
20 the payment of fines, court costs, and fees. The community  
21 service program shall establish guidelines for the design of  
22 community service plans under the program. The board shall  
23 annually submit a report to the Legislative Council to  
24 consider the nonprofit programs offered to individuals by the  
25 board, the use of resources, and the success or shortcomings  
26 of the program.

1 (c) The board shall establish a community service  
2 program by December 31, 2022.

3 (d) An individual demonstrating economic hardship  
4 may petition the board to participate in a community service  
5 plan either in conjunction with or in lieu of a payment plan  
6 for the payment of fines, court costs, and fees.

7 (e) The Board of Pardons and Paroles shall annually  
8 review each individual subject to a payment plan or community  
9 service plan and suspend the voting rights of any individual  
10 who is not in compliance with the plan until the individual  
11 has complied with an amended plan for a period of one year.  
12 When an individual has lost his or her right to vote pursuant  
13 to this subsection, the Board of Pardons and Paroles shall  
14 notify the Secretary of State of the date of the suspension.  
15 Upon receipt of notification from the Board of Pardons and  
16 Paroles, the Secretary of State shall notify the individual  
17 and the board of registrars of the county of the individual's  
18 residence of the date upon which the individual's voting  
19 rights were suspended. The board of registrars shall remove  
20 the individual from the voter roll until the Board of Pardons  
21 and Paroles notifies the Secretary of State that the  
22 individual has been reinstated.

23 Section 3. This act shall become effective  
24 immediately following its passage and approval by the  
25 Governor, or its otherwise becoming law.